



March 7, 2024

**VIA EMAIL**

Florida Department of Highway Safety and Motor Vehicles  
Custodian of Public Records  
Office of General Counsel  
2900 Apalachee Pkwy, Room A432, MS 02  
Tallahassee, FL 32399  
[davidarthmann@flhsmv.gov](mailto:davidarthmann@flhsmv.gov)

**Re: Public Records Request**

Dear Public Records Officer(s):

Pursuant to Article I, section 24(a), of the Florida Constitution, and Florida's public records laws, as codified at Fla. Stat. Chapter 119, American Oversight makes the following request for records.

**Requested Records**

American Oversight requests that your office promptly produce the following:

1. All records reflecting any review of policies regarding gender markers on driver licenses conducted either by the Florida Department of Highway Safety and Motor Vehicles or provided to the department by another entity or individual. Responsive records include, but are not limited to, reports, analyses, directives, memoranda, or other documents reflecting review of such policies.
2. All official and unofficial dissent memoranda and complaints (such as formal memoranda, ethics complaints, or informal email communications) submitted to the relevant offices in your agency concerning changes to agency policies regarding gender markers on driver licenses, including, but not limited to, the rescission of the Driver License Operations Manual IR08 provisions.<sup>1</sup>

For part 2 of this request, American Oversight requests all such documents received from employees, appointees, or contractors of the Florida

---

<sup>1</sup> For further identifying information, please see reporting related to the Florida Department of Highway Safety and Motor Vehicles' policy change regarding gender markers. Grace Abels, *Politifact FL: What Florida's Driver's License Policy Change Means for Transgender People*, WMFE (Feb. 13, 2024, 8:00 AM), <https://www.wmfe.org/politics/2024-02-13/floridas-drivers-license-policy-transgender-lgbtq>.



Department of Highway Safety and Motor Vehicles. To be clear, American Oversight is not asking your agency to release the names of any individuals who have submitted responsive documents and does not object to withholding the name of any individual expressing dissent.

3. All email communications (including emails, email attachments, complete email chains, calendar invitations, and calendar invitation attachments) sent by the Department of Highway Safety and Motor Vehicles officials listed below and containing any of the key terms listed below.

**Department of Highway Safety and Motor Vehicles Officials:**

1. Dave Kerner, Director
2. Robert Kynoch, Deputy Executive Director
3. Jennifer Langston, Chief of Staff
4. David Arthmann, General Counsel
5. Jonas Marquez, Legislative Affairs Director
6. Mike Stacy, Inspector General
7. Kevin Bailey, Division of Administrative Services Director
8. Anyone serving as Motorist Services Director

**Key Terms:**

- a. IR08
- b. IR-08
- c. “gender requirement”
- d. “gender marker”
- e. Transgender
- f. “HB 1639”
- g. “HB 1233”
- h. “biological sex”
- i. “gender identity”
- j. “gender role”
- k. “gender change”
- l. “change gender”

In an effort to accommodate your office and reduce the number of potentially responsive records to be processed and produced, American Oversight has limited its request to emails sent by the listed officials. To be clear, however, American Oversight still requests that complete email chains be produced, displaying both sent and received messages. This means, for example, that both a listed official’s response to an email containing a listed key term and the initial received message are responsive to this request and should be produced.

4. All email communications (including emails, email attachments, complete email chains, calendar invitations, and calendar invitation attachments) between (A) the Department of Highway Safety and Motor Vehicles officials listed above, and (B) any of the external individuals listed below (including, but not limited to, at the listed email addresses and/or domains).

**External Individuals:**

1. Alex Kelly ([alex.kelly@eog.myflorida.com](mailto:alex.kelly@eog.myflorida.com))
2. Anastasios Kamoutsas ([stasi.kamoutsas@eog.myflorida.com](mailto:stasi.kamoutsas@eog.myflorida.com))
3. Ryan Newman ([ryan.newman@eog.myflorida.com](mailto:ryan.newman@eog.myflorida.com))
4. Peter Cuderman ([peter.cuderman@eog.myflorida.com](mailto:peter.cuderman@eog.myflorida.com))
5. Chris Spencer ([chris.spencer@eog.myflorida.com](mailto:chris.spencer@eog.myflorida.com))
6. Attorney General Ashley Moody ([ashley.moody@myfloridalegal.com](mailto:ashley.moody@myfloridalegal.com))
7. James Percival ([james.percival@myfloridalegal.com](mailto:james.percival@myfloridalegal.com))
8. Kathryn Inman ([kathryn.inman@myfloridalegal.com](mailto:kathryn.inman@myfloridalegal.com))
9. John Guard ([john.guard@myfloridalegal.com](mailto:john.guard@myfloridalegal.com))
10. Libby Guzzo ([libby.guzzo@myfloridalegal.com](mailto:libby.guzzo@myfloridalegal.com))
11. State Representative Dean Black ([dean.black@myfloridahouse.gov](mailto:dean.black@myfloridahouse.gov))
12. Cam Brown ([cam.brown@myfloridahouse.gov](mailto:cam.brown@myfloridahouse.gov))
13. State Representative Doug Bankson ([doug.bankson@myfloridahouse.gov](mailto:doug.bankson@myfloridahouse.gov))
14. Nicole Kennedy ([nicole.kennedy@myfloridahouse.gov](mailto:nicole.kennedy@myfloridahouse.gov))
15. State Representative Rachel Saunders Plakon ([rachel.plakon@myfloridahouse.gov](mailto:rachel.plakon@myfloridahouse.gov))
16. Jahvin Gordon ([jahvin.gordon@myfloridahouse.gov](mailto:jahvin.gordon@myfloridahouse.gov))

Please note that American Oversight does not seek, and that this request specifically excludes, the initial mailing of news clips or other mass-distribution emails. However, subsequent communications forwarding such emails are responsive to this request. In other words, for example, if a listed official received a mass-distribution news clip email from a listed external individual, that initial email would not be responsive to this request. However, if the official forwarded that email to another individual with their own commentary, that subsequent message would be responsive to this request and should be produced.

For all parts of this request, please provide all responsive records from January 1, 2024, through the date the search is conducted.

Please notify American Oversight of any anticipated fees or costs in excess of \$100 prior to incurring such costs or fee.

American Oversight seeks all responsive records regardless of format, medium, or physical characteristics. In conducting your search, please understand the term “record” in its broadest sense, to include any written, typed, recorded, graphic, printed, or audio material of any kind. We seek records of any kind, including electronic records, audiotapes, videotapes, and photographs, as well as letters, emails, facsimiles, telephone messages, voice mail messages and transcripts, notes, or minutes of any meetings, telephone conversations or discussions. Our request includes any attachments to these records. **No category of material should be omitted from search, collection, and production.**

Please search all locations and systems likely to have responsive records regarding official business. **You may not exclude searches of files or emails in the personal custody of your officials, such as personal email accounts.** Emails or texts

conducting government business sent or received on the personal account of the government official constitutes a record for purposes of Florida's public records laws.<sup>2</sup>

In addition, American Oversight insists that your agency use the most up-to-date technologies to search for responsive information and take steps to ensure that the most complete repositories of information are searched. American Oversight is available to work with you to craft appropriate search terms. **However, custodian searches are still required; your office may not have direct access to files stored in .PST files, outside of network drives, in paper format, or in personal email accounts.**

In the event some portions of the requested records are properly exempt from disclosure, please disclose any reasonably segregable non-exempt portions of the requested records. If it is your position that a document contains non-exempt segments, but that those non-exempt segments are so dispersed throughout the document as to make segregation impossible, please state what portion of the document is non-exempt, and how the material is dispersed throughout the document. If a request is denied in whole, please state specifically that it is not reasonable to segregate portions of the record for release.

Please take appropriate steps to ensure that records responsive to this request are not deleted by your office before the completion of processing for this request. If records potentially responsive to this request are likely to be located on systems where they are subject to potential deletion, including on a scheduled basis, please take steps to prevent that deletion, including, as appropriate, by instituting a litigation hold on those records.

To ensure that this request is properly construed, that searches are conducted in an adequate but efficient manner, and that extraneous costs are not incurred, American Oversight welcomes an opportunity to discuss its request with you before you undertake your search or incur search or duplication costs. By working together at the outset, American Oversight and your agency can decrease the likelihood of costly and time-consuming litigation in the future.

Where possible, please provide responsive material in electronic format by email or in PDF or TIF format on a USB drive. Please send any responsive material being sent by mail to American Oversight, 1030 15th Street NW, Suite B255, Washington, DC 20005. If it will accelerate release of responsive records to American Oversight, please also provide responsive material on a rolling basis.

### **Section 119.12 Notice**

This document provides written notice identifying American Oversight's public records request to your agency's custodian of public records in compliance with Section 119.12(1)(b) of the Florida Statutes. Should your agency fail to comply with its obligations under Florida's public records laws, American Oversight may be prepared to file suit to enforce the provisions of Fla. Stat. Chapter 119.

---

<sup>2</sup> *Cf. State v. City of Clearwater*, 863 So. 2d 149, 154 (Fla. 2003) ("The determining factor is the nature of the record, not its physical location.").

## **Conclusion**

American Oversight is a 501(c)(3) nonprofit with the mission to promote transparency in government, to educate the public about government activities, and to ensure the accountability of government officials. American Oversight uses the information gathered, and its analysis of it, to educate the public through reports, press releases, or other media. American Oversight also makes materials it gathers available on its public website and promotes their availability on social media platforms, such as Facebook and Twitter.com.<sup>3</sup>

We share a common mission to promote transparency in government. American Oversight looks forward to working with your agency on this request. If you do not understand any part of this request, have any questions, or foresee any problems in fully releasing the requested records, please contact Loree Stark at [records@americanoversight.org](mailto:records@americanoversight.org) or (304) 913-6114.

Sincerely,

/s/ Loree Stark  
Loree Stark  
on behalf of  
American Oversight

---

<sup>3</sup> American Oversight currently has approximately 16,000 followers on Facebook and 111,400 followers on Twitter.com. American Oversight, Facebook, <https://www.facebook.com/weareoversight/> (last visited Mar. 5, 2024); American Oversight (@weareoversight), Twitter.com, <https://twitter.com/weareoversight> (last visited Mar. 5, 2024).